

ANNEX 13 (ESF-13)

LAW ENFORCEMENT

PRIMARY: South Carolina Law Enforcement Division

SUPPORT: Office of The Adjutant General, SC National Guard; Department of Corrections; South Carolina Forestry Commission; Department of Natural Resources, Division of Law Enforcement; Department of Parks, Recreation, and Tourism; Department of Probation, Parole and Pardon Services; Department of Public Safety

I. INTRODUCTION

Effective law enforcement is essential during emergencies or disasters to ensure protection of lives and property. Local law enforcement officials are responsible for enforcement of laws, traffic control, investigation of crimes, and other public safety activities within their jurisdictions. State assets which may be committed, are primarily those of the South Carolina Law Enforcement Division (SLED), Department of Public Safety, Department of Natural Resources, Department of Probation, Parole and Pardon Services, and the Department of Parks, Recreation and Tourism with support from several other state departments/agencies.

II. MISSION

To provide for coordination and use of law enforcement personnel and equipment in an emergency or disaster for general law enforcement. General law enforcement is inclusive of all law enforcement tasks excluding traffic management (ESF-16).

III. CONCEPT OF OPERATION

- A. SLED is responsible for the coordination of all ESF-13 administrative, management, planning, training, preparedness, mitigation, response, and recovery activities to include developing, coordinating, and maintaining the ESF-13 SOP. All ESF-13 supporting agencies will assist SLED in the planning and execution of the above. All ESF-13 personnel will be trained on the principles of the National Incident Management System (NIMS) and integrate those principles into all ESF-13 planning and response operations.
- B. Coordination with all supporting and other appropriate departments/agencies and organizations will be performed to ensure operational readiness in time of emergency.
- C. In accordance with SC Code of Laws Section 23-3-15 (A) (8), SLED has specific and exclusive jurisdiction and authority for coordinating the state response in the event of a terrorist threat or actual incident.

- D. In coordination with, and support of, the State Assessment Team (SAT), ESF-13 will assess the situation (both pre- and post-event), and in coordination with local emergency management officials, develop strategies to respond to the emergency.
- E. The principal state resources available within South Carolina for support of law enforcement activities during a crisis period are the assets of SLED, Department of Public Safety, Department of Natural Resources, Department of Probation, Parole and Pardon Services, Forestry Commission and the Department of Parks, Recreation, and Tourism. Under normal operating conditions, all operate as separate entities, each having their own chain of command. During a crisis period, however, these agencies will operate collectively, with SLED through a designated point of contact.
- F. The sheriff or chief of police is responsible for law enforcement activities within his/her local jurisdiction. When state law enforcement personnel and equipment are committed, a member of SLED will be assigned to coordinate state activities with the local law enforcement officer in charge.
- G. Should an emergency situation develop and a local government official determines the need for state law enforcement assistance, and the Governor has not declared a state of emergency, the official should coordinate this request through their local chief of police and/or sheriff. Military support for law enforcement missions will be forwarded to the Chief of SLED, or his designee, for action.
- H. When a situation has intensified to such a level that the State Emergency Operations Center (SEOC) in Columbia becomes partially or fully activated, state law enforcement local/regional commanders shall begin to coordinate their manpower assignments with their representatives at the SEOC, who in turn, are coordinating with the SLED Chief or his designee.
- I. State law enforcement resources may be deployed prior to the Governor declaring a state of emergency. Coordination with appropriate representatives at the SEOC Operations Group will be accomplished as soon as possible.
- J. The local law enforcement agency in command will retain direction and control. SLED will coordinate directly with the local level law enforcement agency in control and will coordinate activities for all other state law enforcement agencies involved as it relates to general law enforcement duties.

- K. As the lead agency for law enforcement assistance, SLED will coordinate all general law enforcement assistance from state agencies. In cooperation with the SC Emergency Management Division (SCEMD), SLED will integrate law enforcement functions with other emergency actions.
- L. ESF-13 will receive and act on requests from local governments. Representatives from the law enforcement agencies will jointly decide on deployment of personnel and equipment. Individual agencies will maintain operational control of their resources in the field. Personnel assigned to assist local governments should inform the SLED on-scene emergency management coordinator of the conditions found and actions being taken by local and state personnel.
- M. State law enforcement resources will continue to be regulated through the normal chain of command. However, they will be responsive to the needs of the Director, SCEMD, in conjunction with the Emergency Coordinator of SLED. State law enforcement resources will be made available to local law enforcement chiefs upon request, depending upon availability. Law enforcement agencies will provide needed personnel from officers located throughout the state to augment personnel located in or immediately adjacent to disaster areas.
- N. The South Carolina National Guard is activated to State Active Duty (SAD) on approval of the Governor through an Executive Order. National Guard forces are to be deployed on a mission-by-mission basis to assist in the protection of life, property, and maintenance of law and order and will be utilized with, or accompanied by, representatives of supported law enforcement agencies.
- O. The National Guard will maintain task force, unit, and detachment integrity at all times. This ensures Guard commanders the ability to coordinate logistical support, mission support, and personnel accountability.
- P. Within the constraints outlined above, and with approval from the Governor's Representative, the National Guard unit commander may, if necessary, commit his troops to any task as the need arises; however, his assigned mission must receive top priority.
- Q. No use will be made of private security agencies or volunteers unless they are sworn and trained special deputies, state constables, or auxiliary police. Such personnel will be the responsibility of the public safety agency, which appoints and utilizes them.

IV. ESF ACTIONS

The emergency operations necessary for the performance of this function include but are not limited to:

A. Preparedness

1. Identify agencies, organizations, and individuals, capable of providing law enforcement support services and associated resource inventories.
2. Analyze hazards, critical facilities, determine law enforcement requirements, and develop plans to preposition assets.
3. Train regular and support personnel in emergency duties.
4. Develop plans to conduct initial damage assessment.
5. Establish and maintain liaison with federal, state and local agencies.
6. Develop and maintain standard operating procedures and plans, to include alerting lists of personnel and agencies.
7. Participate in state exercises and conduct, at least annually, an ESF-13 exercise to validate this annex and supporting SOPs.
8. Annually review the Department of Homeland Security Universal Task List and integrate tasks as appropriate.
9. Ensure all ESF-13 personnel integrate NIMS principles in all planning. All ESF personnel will complete all required NIMS training, as outlined in the 2006 Department of Homeland Security (DHS) training guidance.

B. Response

1. Provide warning and communications in support of the communications and warning plans.
2. Staff the State Emergency Operations Center (SEOC) as directed.
3. Provide security to the SEOC.
4. Secure evacuated areas, including safeguarding critical facilities, and control entry and exit to the disaster area as requested.

5. Conduct initial damage assessment and report results to SEOC.

C. Recovery

1. Phase down operations as directed by the SEOC.
2. Continue those operations necessary to protect people and property.
3. Assist in return of evacuees.
4. Assist with reconstitution of law enforcement agencies as necessary.
5. Require ESF-13 team members or their agencies maintain appropriate records of costs incurred during the event.

D. Mitigation

1. Support and plan for mitigation measures.
2. Support requests and directives resulting from the Governor and/or FEMA concerning mitigation and/or re-development activities.
3. Document matters that may be needed for inclusion in agency or state/federal briefings, situation reports and action plans.

V. **RESPONSIBILITIES**

A. South Carolina Law Enforcement Division

1. Preparedness
 - a. Identify, train, and assign SLED personnel to staff ESF-13 in the SEOC.
 - b. Notify all ESF-13 supporting agencies upon activation.
 - c. Identify agencies, organizations, and individuals, capable of providing law enforcement support services and associated resource inventories.
 - d. Develop and coordinate a comprehensive plan to marshal and deploy state law enforcement assets during emergencies.

- e. Develop a training program for all ESF-13 team members involved in emergency operations.
 - f. In conjunction with SCEMD, develop plans to support initial damage assessment operations.
 - g. Provide for the gathering and dissemination of intelligence information.
2. Response Operations
- a. Conduct initial damage assessment and report results to SEOC.
 - b. Identify, train and assign personnel (liaison officer and, where possible, administrative support) to staff ESF-13 operations in the SEOC.
 - c. Secure evacuated areas, including safeguarding critical facilities, and control entry and exit to the disaster area as requested.
 - d. Staff the State Emergency Operations Center (SEOC) as directed.
 - e. Conduct investigations, as may be necessary involving alleged criminal activity.
3. Terrorist Incidents/Civil Disorder: See Attachment F, Annex 25 and/or Attachment E, Annex 25 of the S. C. Emergency Operations Plan.
4. Recovery Actions
- a. Phase down operations as directed by the SEOC.
 - b. Continue those operations necessary to protect people and property.
 - c. Assist in return of evacuees.
 - d. Assist with reconstitution of law enforcement agencies as necessary.

- e. Ensure ESF-13 team members or their agencies maintain and submit records of costs incurred during the event.

B. Office of The Adjutant General, SC National Guard

1. Preparedness

- a. Identify, train, and assign personnel to maintain contact with and prepare to execute missions in support of ESF-13 during periods of activation.
- b. Review and update all plans and Standard Operating Procedures (SOP).
- c. Participate in exercises as required.
- d. Establish and maintain alert and mobilization system for staffing of law enforcement command post or staging area at state and/or local level.
- e. Furnish pertinent intelligence information to SLED. This is specific to the area of Weapons of Mass Destruction and/or Terrorism as to the Civil Support Team (CST).

2. Response Operations

- a. Support ESF-13 desk operations with liaison officer availability.
- b. Designate a lead contact from their agency.
- c. Support 24-hour operations both in the field and at the SEOC.
- d. Be prepared to assist with egress and ingress points and area control procedures. Assist with access rosters at entry points. Provide manpower and resources to support law enforcement missions as requested.
- e. Assist local authorities as requested through SLED with law enforcement missions.

3. Terrorist Incidents/Civil Disorder

- a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.

- b. Provide assistance with secure egress and ingress of the affected area and key facilities.
 - c. Provide command level personnel to the unified command location or joint operations center (JOC).
- 4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.

C. Department of Corrections

1. Preparedness

- a. Identify, train, and assign personnel to maintain contact with and prepare to execute missions in support of ESF-13 during periods of activation.
- b. Develop and prepare to implement plans for the evacuation of correctional facilities.
- c. Develop and prepare to implement plans to provide for mass arrests in a disaster area.
- d. Furnish pertinent intelligence information to SLED.

2. Response Operations

- a. Designate a lead contact from their agency.
- b. Provide manpower and resources to the affected area as requested.
- c. Assist local authorities as requested through SLED with law enforcement missions.
- d. Provide equipment, communications and personnel.

3. Terrorist Incidents/Civil Disorder

- a. Provide assistance with the evacuation of correctional facilities.
- b. Provide assistance with mass arrests in an incident area.

- c. Provide command level personnel to the unified command location or JOC.
 - 4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.
- D. Department of Natural Resources, Division of Law Enforcement
- 1. Preparedness
 - a. Review and update all plans and Standard Operating Procedures (SOP).
 - b. Participate in exercises as required.
 - c. Establish and maintain alert and mobilization system for staffing of law enforcement command post or staging area at state and/or local level.
 - d. Develop plans as to waterways and woodlands security and response activities (i.e. security of vulnerable infrastructures and areas surrounding the same).
 - e. Furnish pertinent intelligence information to SLED.
 - 2. Response Operations
 - a. Identify, train and assign personnel (liaison officer and, where possible, administrative support) to staff ESF-13 operations in the SEOC.
 - b. Designate a lead contact from their agency.
 - c. Provide manpower and resources to the affected area as requested.
 - d. Support 24-hour operations both in the field and at the SEOC.
 - e. Assist local authorities as requested through SLED with law enforcement missions.

3. Terrorist Incidents/Civil Disorder
 - a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.
 - b. Provide assistance with secure egress and ingress of the affected area and key facilities.
 - c. Provide command level personnel to the unified command location or JOC.
 - d. Secure waterways if they are in the affected area and within the secure zone.
 - e. Provide air support and other resources as requested and where available.
4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.

E. Department of Probation, Parole and Pardon Services

1. Preparedness
 - a. Review and update all plans and Standard Operating Procedures (SOP).
 - b. Participate in exercises as required.
 - c. Establish and maintain alert and mobilization system for staffing of law enforcement command post or staging area at state and/or local level.
 - d. Furnish pertinent intelligence information to SLED.
2. Response Operations
 - a. Identify, train and assign personnel (liaison officer and, where possible, administrative support) to staff ESF-13 operations in the SEOC.
 - b. Designate a lead contact from their agency.

- c. Provide manpower and resources to the affected area as requested.
 - d. Support 24-hour operations both in the field and at the SEOC.
 - e. Be prepared to establish secure egress and ingress points and area control procedures. Assist with access rosters at entry points.
 - f. Assist local authorities as requested through SLED with law enforcement missions.
 - 3. Terrorist Incidents/Civil Disorder
 - a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.
 - b. Provide assistance with secure egress and ingress of the affected area and key facilities.
 - c. Provide command level personnel to the unified command location or JOC.
 - 4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.
- F. Department of Public Safety
- 1. Preparedness
 - a. Review and update all plans and Standard Operating Procedures (SOP).
 - b. Participate in exercises as required.
 - c. Establish and maintain alert and mobilization system for staffing of law enforcement command post or staging area at state and/or local level.
 - d. Develop plans and procedures for responding to any and all disaster related activities within the scope of their statutory authority.

- e. Furnish pertinent intelligence information to SLED.
- 2. Response Operations
 - a. Identify, train and assign personnel (liaison officer and, where possible, administrative support) to staff ESF-13 operations in the SEOC.
 - b. Designate a lead contact from their agency.
 - c. Provide manpower and resources including specialized units to the affected area as requested.
 - d. Support 24-hour operations both in the field and at the SEOC.
 - e. Be prepared to establish egress and ingress points and area control procedures. Assist with access rosters at entry points.
 - f. Assist local authorities as requested through SLED with law enforcement missions.
- 3. Terrorist Incidents/Civil Disorder
 - a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.
 - b. Provide assistance with secure egress and ingress of the affected area and key facilities.
 - c. Provide command level personnel to the unified command location or JOC.
 - d. Provide specialized units and other resources as requested and where available.
- 4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.

G. Department of Parks, Recreation, and Tourism

1. Preparedness
 - a. Review and update all plans and Standard Operating Procedures (SOP).
 - b. Participate in exercises as required.
 - c. Establish and maintain alert and mobilization system for staffing of law enforcement command post or staging area at state and/or local level.
2. Response Operations
 - a. Support ESF-13 operations by securing the SEOC.
 - b. Designate a lead contact from their agency.
 - c. Provide manpower and resources to the affected area if requested.
 - d. Support 24-hour operations both in the field and at the SEOC.
 - e. Be prepared to establish egress and ingress points and area control procedures. Assist with access rosters at entry points.
 - f. Assist local authorities as requested through SLED with law enforcement missions.
3. Terrorist Incidents/Civil Disorder
 - a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.
 - b. Provide assistance with secure egress and ingress of the affected area and key facilities.
 - c. Provide command level personnel to the unified command location or JOC.
4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise.

Provide input and updates to the ESF-13 SOP from the lessons learned.

H. South Carolina Forestry Commission

1. Preparedness

- a. Review and update all plans and Standard Operating Procedures (SOP).
- b. Identify, train, and assign personnel to maintain contact with and prepare to execute missions in support of ESF-13 during periods of activation.
- c. Furnish pertinent intelligence information to the SC Law Enforcement Division.

2. Response Operations

- a. Designate a lead contact during incidents outside of SEOC activation.
- b. Provide personnel, equipment, communications and other resources to the affected area if requested.
- c. Assist local authorities as requested through SLED with law enforcement missions.

3. Terrorist Incidents/Civil Disorder

- a. Provide assistance in securing perimeter (inner and outer zone) of affected area and/or command post.
- b. Provide assistance with secure egress and ingress of the affected area and key facilities.
- c. Provide command level personnel to the unified command location or JOC.

4. Recovery Actions: Conduct and participate in After Action Reports to collect lessons learned from the incident/exercise. Provide input and updates to the ESF-13 SOP from the lessons learned.

VI. FEDERAL INTERFACE

- A. This annex is supported by the National Response Plan ESF-13, Public Safety and Security Annex which integrates federal public safety and security capabilities and resources to support incident management activities associated with incidents of national significance. Depending on the situation, ESF-13 may staff the Advance Emergency Response Team (ERT-A), but will have a representative in the Joint Field Office (JFO).
- B. Federal ESF-13 activities include credentialing and access control at the incident site, site security, traffic and crowd control, assistance for evacuations, guarding essential facilities, utilities and supplies, analyzing conditions and making public safety and security recommendations, assisting in developing appropriate warnings to the affected public, providing security for the Strategic National Stockpile, assisting with reconnaissance and surveillance, providing safety and security training for responders, and identifying and coordinating contracted services for public safety and security missions.
- C. All ESF-13 personnel will be familiar with the National Response Plan (NRP) and the corresponding annex with federal counterpart concepts, actions and responsibilities. This familiarization will include but not limited to the make up, functions and responsibilities of the Emergency Response Team – Advanced Element (ERT-A), Interagency Incident Management Groups (IIMG) and the Joint Field Office (JFO).
- D. State ESF-13 will coordinate with Federal ESF-13 to obtain federal assistance when required.

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